

# minutes

Ordinary Meeting of Council



To: His Worship the Mayor and Councillors

Please be advised that an Ordinary Council Meeting commenced at **6.30pm** on **Tuesday 13 February 2018** in the **Council Chambers**, Administration Centre at 99 Shepperton Road, Victoria Park.

A handwritten signature in black ink, appearing to read "A Vuleta", written in a cursive style.

**MR ANTHONY VULETA**  
**CHIEF EXECUTIVE OFFICER**

23 February 2018

**14.15 Recommendation from the Future Planning Committee: Proposed Naming of Right of Way Bounded by Hubert Street, Mint Street, Swansea Street and Miller Street, East Victoria Park (ROW68) as Dovey Lane**

<b>File Reference:</b>	ROA/28/0053
<b>Appendices:</b>	No

<b>Date:</b>	10 November 2017
<b>Reporting Officer:</b>	T. McCarthy
<b>Responsible Officer:</b>	B. Killigrew
<b>Voting Requirement:</b>	Simple Majority

**Executive Summary:**

**Recommendation – That the Future Planning Committee recommends to Council that Council requests the approval of the Geographic Names Committee to apply the name “Dovey Lane” to the Right of Way bounded by Hubert Street, Mint Street, Swansea Street and Miller Street, East Victoria Park (ROW68).**

- A request has been submitted to the Town that the subject Right of Way be named.
- The name “Dovey Lane” is recommended as a preferred name for the subject Right of Way.

**TABLED ITEMS:**

Nil

**BACKGROUND:**

It has been requested by a resident that the subject Right of Way be named. It is understood that residents have difficulty in directing friends, visitors, delivery drivers and trades people to properties which face the Right of Way. Naming the Right of Way would also be helpful for operators of emergency service vehicles, assisting them in locating properties more efficiently, particularly when searching for those properties which have frontage to and sole vehicle access from the Right of Way.

It has been suggested that the subject Right of Way be named after a serviceman from Victoria Park who was killed in action in World War One. The name of Lieutenant Reginald William Dovey has been put forward for use in naming the Right of Way and it is recommended further in this report that the subject Right of Way be named “Dovey Lane.”

Lieutenant Reginald Walter Dovey was from Victoria Park and was killed in action in France on 4 July 1918 aged 21 years. Lieutenant Dovey lived in Albert Street (later changed name to Swansea Street) and his parents operated a greengrocery store at 171 Albany Road (later changed name to Albany Highway). Lieutenant Dovey’s occupation prior to enlistment was given as plumber. He enlisted in September 1914 aged 17 years, and was killed in action July 1918 aged 21 years. He was buried in France.

**DETAILS:**

There are eleven residential dwellings facing the Right of Way which use the Right of Way for sole vehicle access. There are a number of other properties which have secondary or optional vehicle access from the Right of Way. It is probable that there will be additional residential dwellings developed in the near future which will have frontage to and sole vehicle access from the Right of Way.

The subject Right of Way, bounded by Hubert Street, Mint Street, Swansea Street and Miller Street, East Victoria Park (ROW68), is paved and drained and is classified as "Essential for Access – To Remain Open" in the Right of Way Strategy Plan adopted by Council on 2 September 2003. It is improbable that the Right of Way would ever be considered for potential closure as there are now constructed dwellings taking sole vehicle access from it. The Right of Way is 432 metres long and 4.02 metres wide and runs parallel to Hubert Street and Swansea Street, and is accessible from both Miller Street and Mint Street.

The Right of Way is owned by the Bickford Park Land Company, a now defunct company, who carried out the original subdivision of land in the area.

**Legal Compliance:**

Any name proposed to be used in naming a Right of Way must be approved by the Geographic Names Committee.

**Policy Implications:**

Council Policy GEN4 states (in part):

1. *All applications for commemorative recognition are to be handled in accordance with the following steps.*
2. *The application is to be referred to:*
  - i. *the Director Renew Life if it relates to Parks, Reserves and Roads;*
  - and*
  - ii. *the Local History Co-ordinator for all other enquiries.*
3. *The applicant is to be advised of the process, initially verbally (if possible) and/or in writing. A copy of the Commemorative Recognition Application Form and Application Guidelines will then be sent to the applicant.*
4. *Upon receipt of the completed application form the following steps will be taken:*
  - i. *the Local History Co-ordinator will forward a copy to Records.*
  - ii. *the Local History Co-ordinator will forward all applications relating to a Park, Reserve or a Road to the Renew Life to be assessed and processed.*
  - iii. *a copy of all other applications will be sent to all members of the Local Culture and Local History Working Group to be assessed at their next meeting.*
  - iv. *the Director Renew Life will contact the Local History Co-ordinator to research applications relating to a Park, Reserve or Road where necessary.*
5. *A letter will be sent to the applicant from the Local History Co-ordinator or the Director Renew Life acknowledging receipt of the application and explain the steps in the process.*

(To be confirmed 13 March 2018)

6. *At the next meeting of the Culture and Local History Working Group the application will be assessed against the criteria contained within the Application Guidelines. A joint meeting with the Arts Working Group will be held when appropriate.*
7. *A report recommending whether or not the application be approved will be prepared for discussion at the next Elected Members Workshop. If at the Workshop the Elected Members indicate support for the application the Local Studies Librarian or Director Renew Life will draft a report for the next Ordinary Council Meeting to have the application formally considered. If necessary, the Council decision will be referred on to the Department of Land Administration, Geographic Names Committee for its consideration.*

In past reports recommending the naming of Rights of Way, suggested names for Rights of Way were sought from the previous Culture and Local History Working Group (CLHWG) and the Local History Co-ordinator. As that group no longer exists and the position of Local History Co-ordinator is currently vacant, the recommended name “Dovey Lane” is put forward to the Committee for consideration.

**Risk Management Considerations:**

<b>Risk &amp; Consequence</b>	<b>Consequence + Rating</b>	<b>Likelihood = Rating</b>	<b>Overall Risk Analysis</b>	<b>Mitigation/Actions</b>
The proposed name might possibly not be approved by the Geographic Names Committee.	Low	Low	Low	Re-apply to the Geographic Names Committee for approval of the proposed name or consider an alternative name for use.

**Strategic Plan Implications:**

Nil

**Financial Implications:**

Internal Budget:

If use of the proposed name for the Right of Way is approved by the Geographic Names Committee, street nameplates will need to be installed. These will be funded from the general account used for installation of street nameplates.

Total Asset Management:

Nil

**Sustainability Assessment:**

External Economic Implications:

Nil

Social Issues:

Application and use of a name for the subject Right of Way will give a sense of place to those residents who use the Right of Way for sole vehicle access to their properties, and will also assist those residents who use the Right of Way for secondary vehicle access to their properties. Naming the Right of Way will also provide clarity for operators of emergency service vehicles, assisting them in locating properties more efficiently, particularly when searching for those properties which have frontage to and sole vehicle access from the Right of Way.

Cultural Issues:

Use of the name "Dovey Lane" for the Right of Way will recognise the supreme sacrifice made for Australia by Lieutenant Reginald William Dovey.

Environmental Issues:

Nil

**COMMENT:**

The owners of all properties bounded by Hubert Street, Mint Street, Swansea Street and Miller Street were advised by letter of the proposal to request Council endorsement of the name "Dovey Lane" and invited to make a submission if they wished to do so. At the time of writing this report, one submission had been received, expressing full support for the use of the name "Dovey Lane".

Any name proposed to be used in naming a Right of Way must be approved by the Geographic Names Committee. The Committee has produced a "Principles, Guidelines and Procedures" handbook for reference when considering names for roads, Rights of Way, private roads and parks. The guiding principles for the Committee when approving a name for use as published in the handbook are:

- *New names and changes of names shall have strong local community support.*
- *Names in public use shall have primary consideration.*
- *Name duplication and dual naming should be avoided, especially those in close proximity.*
- *Names of living individuals should be used only in exceptional circumstances.*
- *Names characterised as follows are to be avoided, where possible:*  
*incongruous; given and surname combinations; qualified names; double names; corrupted, unduly cumbersome, obscene, derogatory or discriminating names; and commercialised names.*
- *Preferred sources of names are:*  
*Descriptive names appropriate to the features, pioneers, war casualties and historical events connected with the area, and names from Aboriginal languages currently or formerly identified with the general area.*

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- *Generic terms must be appropriate to features described.*
- *New names proposed must be accompanied by exact information as to location, feature identification, origin, or if alteration is proposed, by a rationale.*
- *The use of the genitive apostrophe is to be avoided (eg. Butcher's).*
- *Hyphenated words in place names shall only be used where they have been adopted in local usage. (eg. City of Kalgoorlie-Boulder)"*

The handbook states that the guidelines for selection of names require that *"name duplication within local governments or adjoining local governments shall be avoided. When a duplicated name is proposed elsewhere, it must not be duplicated more than 5 times in the metropolitan region, must be at least 10km from the existing duplication and must have a different road type."* The handbook provides guidelines on the naming of laneways and Rights of Way and states:

*"The increase in urban density in new development and urban redevelopment has resulted in many narrow short lanes and rights-of-way requiring names. The naming of such roads is supported with a preference for use of the road type Lane and short names. Laneways will normally only be named if a name is required for addressing purposes. The leg of a battleaxe lot is not a laneway."*

It was previously recommended by the then Culture and Local History Working Group (CLHWG) to use names of midwives and nurses who worked in the local area. Most of the names of nurses and midwives who were active in the Victoria Park area that have been discovered have been allocated in the naming of Rights of Way. There may be one or two which are still available for use, subject to further research. At the July 2015 Ordinary Council Meeting, during discussion about naming of a Right of Way, an Elected Member suggested that the Town move away from using nurses and midwives names and that other names should be used.

Selection of suitable names for use as laneway names can be quite difficult, as all the requirements of the Geographical Names Committee must be met. It can be quite difficult to find a name that is not already in use within 10 kilometres, is not already used multiple times within the metropolitan area, is the surname of a person who has given valuable community service, is not a given name, and is the surname of a person who has been deceased for two years or longer.

It has been found that a number of road names within the Town have been named after servicemen from Victoria Park who served in World War One, with most of those whose names have been used killed in action. Some roads in the Town were re-named in 1918, by notice in the Government Gazette dated 13 September 1918, after servicemen who had been killed in action. Those renamed were:

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Former Name of Road	Re-name of Road
Duke Street	Benporath Street
William Street	Tuckett Street
Hereford Street	McMaster Street
Mary Street	Buzza street
Chapman Street	Devenish Street
Cavendish Street	Duncan Street
Walton Road	Teague Street
Shaftsbury Avenue	Miller Street
Cambridge Road	Goddard Street
Cliefeden Street	Midgley Street
Cecil Street	Geddes Street
Hardy Street	Harper Street

When the Millen Estate in East Victoria Park was developed by way of subdivision of land in the 1950's some of the roads in the subdivision were named after World War One servicemen from Victoria Park, most of the names used being of servicemen who had been killed in action. The names of servicemen used were: Beesley, Blechynden, Bush, Leyland, Manners, Plummer, Ramsden and Washer.

Those roads named after those who were killed in action in World War One provide an ongoing recognition of the sacrifice made by those individuals. The roads so named do not represent all those who gave their lives, and it is not possible to do so. Those with the more commonly used surnames, such as Brown, Jones, Smith etc. cannot all be recognised by the naming of a road or Right of Way in their honour as there are too many roads in the metropolitan area with those names and their use would not be approved by the Geographic Names Committee. Many of the other names would also not be approved because of existing use elsewhere. There are, however, some names of those Victoria Park servicemen killed in action in World War One which have not previously been used as road names, and which would probably be approved by the Geographic Names Committee as a preliminary verification of those names on the Landgate website indicates that the names would be approved.

Suggestions for names to be put forward for naming of Rights of Way have in the past sometimes been provided by residents when requesting that a particular Right of Way be named. In this instance the person who requested the naming of the subject Right of Way suggested the names "Brookes Lane", "Fox Lane" or "Cacti Lane". None of the suggested names are considered relevant to the subject Right of Way, and they do not meet the selection criteria as determined by the Geographic Names Committee. It is considered more appropriate that the subject Right of Way be named after a serviceman from Victoria Park who was killed in action in World War One. The serviceman selected is Lieutenant Reginald William Dovey, and it is recommended that the subject Right of Way be named "Dovey Lane."

Lieutenant Reginald Walter Dovey was from Victoria Park and was killed in action in France on 4 July 1918 aged 21 years. Lieutenant Dovey lived in Albert Street (later changed name to Swansea Street) and his parents operated a greengrocery store at 171 Albany Road (later changed name to Albany Highway). Lieutenant Dovey's occupation prior to enlistment was given as plumber. He enlisted in September 1914 aged 17 years, and was killed in action July 1918 aged 21 years. He was buried in France.

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In this instance it is recommended that Council approve the use of the name "Dovey Lane" and that the Geographic Names Committee be requested to approve the name "Dovey Lane" for the subject Right of Way.

**CONCLUSION:**

In order to have a name approved for the subject Right of Way and in recognition of Lieutenant Reginald Walter Dovey of Victoria Park, who was killed in action in World War One in France, it is recommended that the Geographic Names Committee be requested to approve application of the name "Dovey Lane" to the Right of Way bounded by Hubert Street, Mint Street, Swansea Street and Miller Street, East Victoria Park (ROW68).

**RECOMMENDATION/S TO THE LOCAL PLANNING COMMITTEE:**

That:

The Geographic Names Committee be requested to approve the name "Dovey Lane" to be applied to the Right of Way bounded by Hubert Street, Mint Street, Swansea Street and Miller Street, Street, East Victoria Park.

**RESOLVED:**

**Moved: Cr Anderson**

**Seconded: Cr R Potter**

**That the Geographic Names Committee be requested to approve the name "Dovey Lane" to be applied to the Right of Way bounded by Hubert Street, Mint Street, Swansea Street and Miller Street, Street, East Victoria Park.**

- 1. The Future Planning Committee will endeavour to identify appropriate un-named gazetted laneways; and**
- 2. The Future Planning Committee will engage with the community to identify names of cultural importance to the Town to recommend to the Geographic Names committee.**

**The Motion was Put and**

**CARRIED (9-0)**

**In favour of the Motion: Mayor Vaughan; Cr Ammons Noble; Cr Anderson; Cr Ife; Cr Jacobs; Cr Oliver; Cr R Potter; Cr V Potter; and Cr Vernon**



(To be confirmed 13 March 2018)

